

Digital Markets

Catch up

Act

CONNECT University

Autumn School

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Central ideas of the DMA

Fair and contestable digital markets

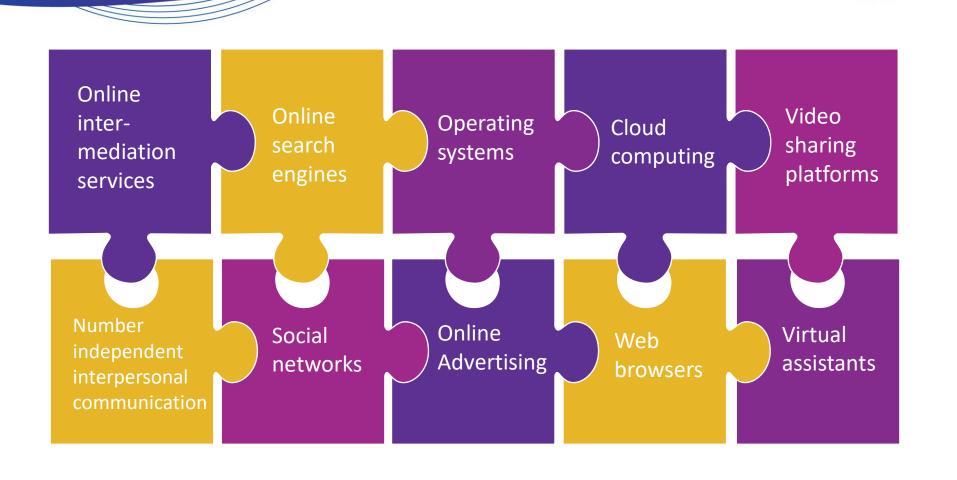
Gatekeepers, the
most powerful
actors in the digital
ecosystem –
Designation based
on quantitative and
qualitative criteria

Directly applicable and clearly defined **ex ante obligations**Internal Market harmonisation

Comprehensive
remedies, including
structural
measures —
Exclusive EU-level
enforcement by
the Commission

Complementarity
alongside
competition law,
P2B Regulation and
DSA

Core platform services (CPS)



Focus on gatekeepers and the core platform services

- Highly concentrated platform services
- One or very few large digital platforms set the commercial conditions irrespective of their competitors, customers or consumers
- Few large digital platforms act as gateways for business users to reach their consumers and vice-versa
- Gatekeeper power often misused by means of unfair behaviour



Criteria for the designation of gatekeepers

Quantitative criteria (rebuttable presumption)

Significant impact on the internal market

Annual turnover of ≥€7.5

billion in each of last 3

financial years

Average market capitalisation or equivalent fair market value ≥€75 billion in the last financial year

At least 3 Member States

Important gateway for business users to reach end users

>45 million monthly active end users (MAU) in the Union

>10 000 yearly active business users in the EU in the last financial year

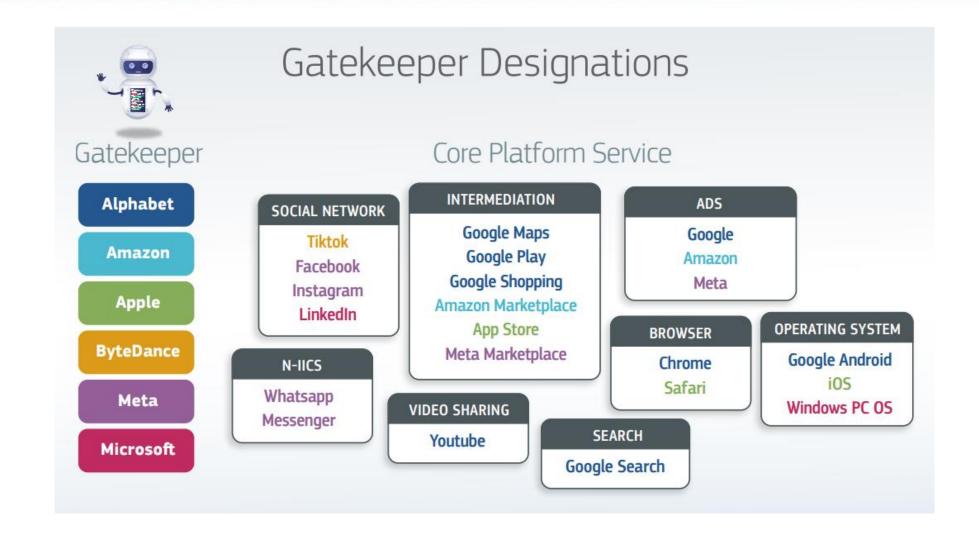
Entrenched and durable position

Gateway thresholds (see above, ie >45mn MAU plus >10k business users) met in the last three financial years * Qualitative criteria – e.g. turnover and market capitalisation, number of business and end users, network effects, scale and scope effects, user lock-in, conglomerate, corporate structure or vertical integration, etc

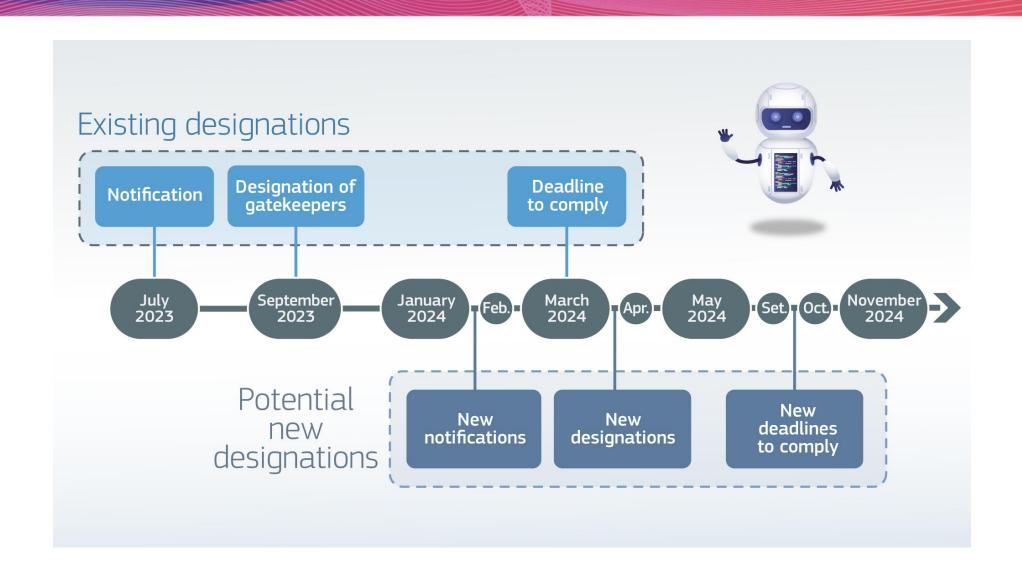
Timeline DMA - general outline



Summary of designations



Timeline for quantitative designations



Rebuttal – exceptional mechanism

Rebuttal mechanism



Exceptional tool

High burden of proof

("sufficiently substantiated
+ manifestly putting
presumption into
question")

Three scenarios

Market investigation

May lead to rejection or acceptance

- Microsoft Bing
- Microsoft Edge
- Microsoft Ads
- Apple iMessage

Upfront Rejection

Designated as gatekeeper

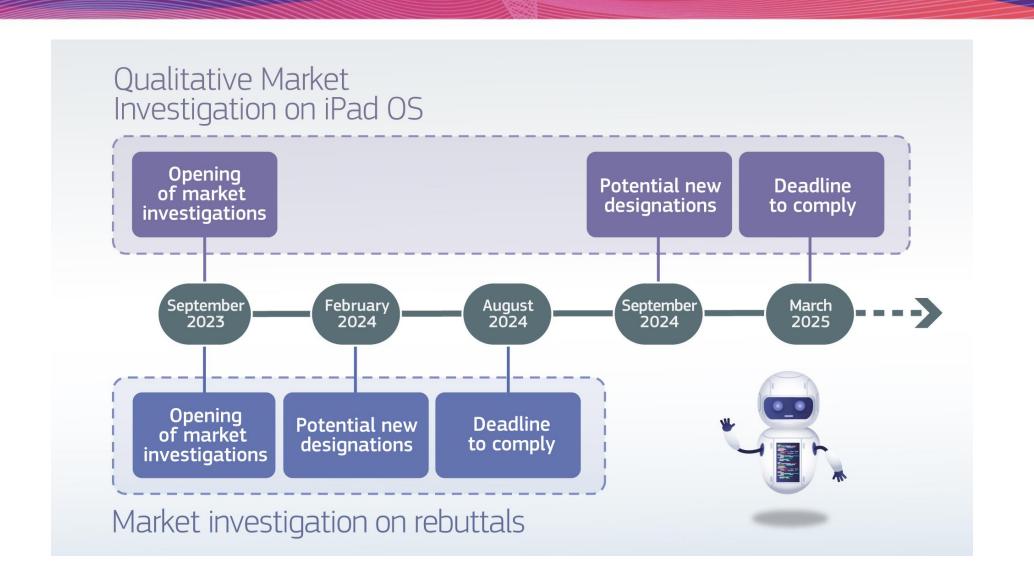
- TikTok
- Facebook
 Messenger
- Facebook
 Marketplace

Acceptance

Where evidence overwhelmingly supports that no gatekeeper

- Samsung Browser
- Alphabet Gmail
- Microsoft Outlook

Timeline for market investigations



Alphabet

	Platform	CPS category	Comments
G	Google Search	Search	Delineation clarified based on Recital 51 DMA
G	Google Shopping	Intermediation	
Q	Google Maps	Intermediation	
	Play Store	Intermediation	Designated irrespective of the device on which it is accessed
	YouTube	Video sharing	
	Android	Operating system	Delineation clarified re. the middleware
O	Google Chrome	Web browser	
	Online Ads Services	Advertising	All the advertising services, tools, features, and functionalities that interact with each other
M	Gmail	NIICS	Rebuttal accepted

Amazon



Online intermediation service **Amazon marketplace** provided through Amazon Store

Online advertising service Amazon Advertising

- Constitutes a distinct CPS from the Amazon marketplace;
- Comprises all the advertising services, tools, features, interfaces, and functionalities that interact with each other.

amazon advertising

Apple





Designation of the AppStore and Safari browser each as one CPS across devices

 One and the same purpose irrespective of the device (intermediation of app sales and offering / accessing web content)



Designation of the **iOS operating system** (for iPhones)

- The operating system is intrinsincally linked to the device it enables
- iOS for iPhones serves a distinct purpose
- Launch of qualitative market investigation into iPadOS



Launch of a rebuttal market investigation for iMessage (NIICS)

- Rebuttal sufficiently substantiated, in particular the relative scale of iMessage
- But need to further assess the arguments through a market investigation

ByteDance



Designation of TikTok as an Online Social Networking Service

- TikTok is an Online Social Networking Service
- ByteDance's **rebuttal** arguments did not meet the threshold for opening a market investigation.



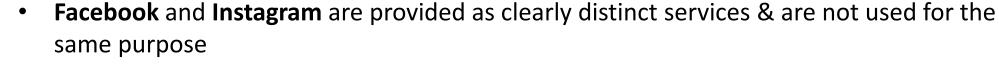


- Meta notified the NIICS Whatsapp and a single "ad-supported OSN" including
 Facebook, Instagram, Meta Ads, Messenger, Marketplace
- Commission disagreed with this all-encompassing approach and considered each of these services to be a distinct CPS based on the DMA Annex





In particular:





 Messenger distinct from Facebook as it meets the definition of "NIICS" and is a selfstanding service





Rejection of **rebuttal arguments** re. **Messenger** and **Marketplace** as insufficiently substantiated

Microsoft



Designation of the operating system Windows PC OS

- Processor neutral
- It includes OS installed on PCs and those delivered as DaaS solution.



Designation of the online social networking service **LinkedIn**

• With particular analysis of certain integrated services within the social network



Non-designation of the NIICS Outlook.com

• Sufficiently substantiated arguments demonstrating Outlook.com does not meet the criteria in Article 3(1) DMA (i.e., being an important gateway)



Sufficiently substantiated rebuttal arguments but need for a market investigations to further assess them for **Microsoft Edge**, **Microsoft Bing**, and the online advertising service **Microsoft Advertising**

Samsung



Non-Designation of the Samsung Web Browser

- **High rebuttal threshold**: sufficiently substantiated arguments to manifestly call into question the quantitative presumptions
- Samsung's arguments meet this threshold
 - Samsung Web Browser overall scale of activity in the CPS category very small
 - Very specific operational circumstances

And now what?

On-going process

Intensified compliance discussions – all-inclusive process

Possible new notifications and designations

On-going and possible new market investigations

Possible legal challenges?

Gatekeepers have to:



Allow third parties to inter-operate with the gatekeeper's own services in certain specific situations



Allow their business users to access the data that they generate in their use of the gatekeeper's platform



Provide companies advertising on their platform with the tools and information necessary for advertisers and publishers to carry out their own independent verification of their advertisements hosted by the gatekeeper



Allow their business users to promote their offer and conclude contracts with their customers outside the gatekeeper's platform



Gatekeepers may not:





Prevent users from un-installing any pre-installed software or app

Track end users outside of the gatekeepers' core platform service for targeted advertising, without having been granted consent



Governance and enforcement



Governance

- Commission sole enforcer
- Close cooperation and coordination with national competition authorities
- Pre-investigation into DMA infringements



- Known toolbox, such as:
 - Compliance reports
 - Requests for information
 - On-site inspections
 - Ability to take interviews



Enforcement powers

- Fines up to 20% of annual turnover in case of repeated infringements
- Systematic non-compliance can lead to structural measures and a "merger moratorium"

